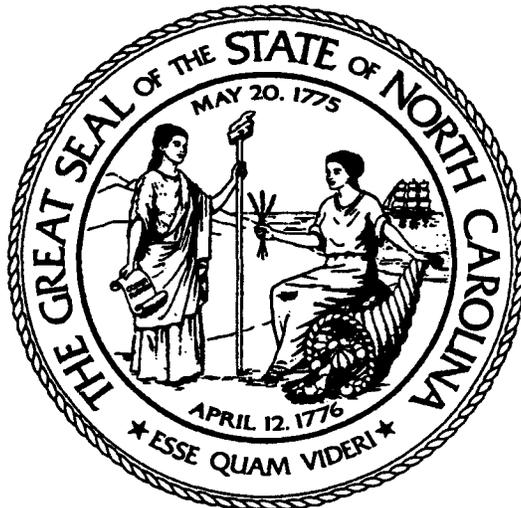


**LEGISLATIVE  
RESEARCH COMMISSION**

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**PARTNERSHIP FOR QUALITY GROWTH  
STUDY COMMITTEE**



**REPORT TO THE  
1995 GENERAL ASSEMBLY  
OF NORTH CAROLINA**

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STATE OF NORTH CAROLINA  
LEGISLATIVE RESEARCH COMMISSION  
STATE LEGISLATIVE BUILDING  
RALEIGH 27601-1096



January 11, 1995

TO THE MEMBERS OF THE 1995 GENERAL ASSEMBLY:

The Legislative Research Commission herewith submits to you for your consideration its final report on comprehensive statewide planning. The report was prepared by the Legislative Research Commission's Committee on Partnership For Quality Growth pursuant to G.S. 120-30.17(1).

Respectfully submitted,

  
Daniel T. Blue, Jr.  
Speaker of the House

  
Marc Basnight  
President Pro Tempore

Cochairmen  
Legislative Research Commission





1993-1994

LEGISLATIVE RESEARCH COMMISSION

MEMBERSHIP

President Pro Tempore of  
the Senate  
Marc Basnight, Cochair

Senator Austin Allran  
Senator Frank W. Ballance, Jr.  
Senator R. L. Martin  
Senator J. K. Sherron, Jr.  
Senator Lura S. Tally

Speaker of the House of  
Representatives  
Daniel T. Blue, Jr., Cochair

Rep. Harold J. Brubaker  
Rep. Marie W. Colton  
Rep. W. Pete Cunningham  
Rep. Bertha M. Holt  
Rep. Vernon G. James



## PREFACE

The Legislative Research Commission, established by Article 6B of Chapter 120 of the General Statutes, is the general purpose study group in the Legislative Branch of State Government. The Commission is cochaired by the Speaker of the House and the President Pro Tempore of the Senate and has five additional members appointed from each house of the General Assembly. Among the Commission's duties is that of making or causing to be made, upon the direction of the General Assembly, "such studies of and investigations into governmental agencies and institutions and matters of public policy as will aid the General Assembly in performing its duties in the most efficient and effective manner" (G.S. 120-30.17(1)).

The Legislative Research Commission, prompted by actions during the 1993 Session, has undertaken studies of numerous subjects. These studies were grouped into broad categories and each member of the Commission was given responsibility for one category of study. The Cochairs of the Legislative Research Commission, under the authority of G.S. 120-30.10(b) and (c), appointed committees consisting of members of the General Assembly and the public to conduct the studies. Cochairs, one from each house of the General Assembly, were designated for each committee.

The study of comprehensive statewide planning would have been authorized by Section 2.1 (82) of the 2nd Edition of House Bill 1319 which passed both chambers but inadvertently was among the bills not ratified at the end of the 1993 Session.

Part II of the 2nd Edition of House Bill 1319 would allow studies authorized by that Part for the Legislative Research Commission to consider Senate Bill 736 in

determining the nature, scope and aspects of the study. Section 2(a) of Senate Bill 736 reads in part: "The Partnership shall study growth and development issues and develop appropriate initiatives to promote comprehensive and coordinated planning on the local, regional, and State levels..." The relevant portions of the 2nd Edition of House Bill 1319 and Senate Bill 736 are included in Appendix A. The Legislative Research Commission authorized this study in the Fall of 1993 under authority of G.S. 120-30.17(1) and grouped this study in its State and Local Government Grouping area under the direction of Senator J. K. Sherron. (House Bill 1319 was later amended and ratified in 1994 with the Legislative Research Commission studies 2nd Edition language deleted because the Legislative Research Commission had already acted on these matters).

The Committee was chaired by Senator Aaron W. Plyler and Representative George S. Robinson. The full membership of the Committee is listed in Appendix B of this report. A committee notebook containing the committee minutes and all information presented to the committee is filed in the Legislative Library.

## COMMITTEE PROCEEDINGS

The following is a summary of the meetings of the Partnership For Quality Growth. Copies of the minutes are included in the Committee notebook on file in the Legislative Library.

November 29, 1994

The Partnership For Quality Growth Study Committee met for its organizational meeting. Representative George S. Robinson presided. He stated that it had been difficult for the Committee to meet due to the length of both the Special Session on Crime and the 1994 Regular Session. He thought it best that the Committee get some background information and consider recommending that the study be continued. Senator Aaron Plyler made opening remarks and concurred with Rep. Robinson.

After adopting the budget and reviewing the Committee's charge, Committee staff presented an overview of the work of the 1991 - 1992 LRC Statewide Comprehensive Planning Study Committee. That committee was the predecessor to the Partnership For Quality Growth.

Perspectives on the concept of comprehensive planning were given by the following interested parties: Bill Holman, Lobbyist, Sierra Club and Conservation Council; Dick Hails, N.C. Chapter of the American Planning Association; and Mike Carpenter, N.C. Homebuilders Association.

Dr. David Brower, Research Professor, School of City and Regional Planning, University of North Carolina addressed the concept of comprehensive planning. He remarked that we already have growth, however, the issue is how we manage it and who decides. He suggested that the homebuyer/citizen, the investor/entrepreneur and the government all have the similar interests: quality of life at a reasonable cost that provides a return on the investment. He thinks these groups must become partners to ensure that their mutual goals are met.

He noted that there are three planning approaches that can be taken: (1) planning by local governments; (2) shared planning between local governments and the state; or (3) a state growth management system.

Following the presentations, the Committee discussed recommendations to the Legislative Research Commission. The consensus was it should be recommended that the study be continued. Concern was expressed whether the recommendation should be that the LRC continue the study or whether the recommendation should be for creating an independent study commission. The Committee was cautioned not to recommend the creation of more government.

A motion was made and adopted to recommend that the LRC continue the study of quality growth. A subcommittee was appointed to review SB 736, upon which the Partnership For Quality Growth Committee was established, to determine if recommendations similar to those made in that legislation should be made. The subcommittee members included: Sen. Sherron, chair; Sen. Gulley; Rep. Culpepper; and Mr. Bill McCoy.

The meeting was adjourned.

Note: The subcommittee met on December 15, 1994. The subcommittee recommended introducing legislation to establish an independent study commission to study comprehensive planning and quality growth.



## FINDINGS AND RECOMMENDATIONS

### Finding

The Partnership For Quality Growth Study Committee finds that a study of comprehensive statewide planning requires sufficient time to complete a thorough review, and due to the length of the 1994 Special Session and the 1994 Regular Session the Committee finds that it did not have sufficient time to complete a thorough review.

### Recommendation

The Partnership For Quality Growth Study Committee recommends that a study of comprehensive statewide planning be continued in the 1995 General Assembly.



APPENDIX A

HOUSE BILL 1319, 2ND EDITION

AN ACT TO AUTHORIZE STUDIES BY THE LEGISLATIVE RESEARCH COMMISSION, TO CREATE AND CONTINUE VARIOUS COMMITTEES AND COMMISSIONS, AND TO DIRECT VARIOUS STATE AGENCIES TO STUDY SPECIFIED ISSUES.

The General Assembly of North Carolina enacts:

**PART I.-----TITLE**

Section 1. This act shall be known as "The Studies Act of 1993".

**PART II.-----LEGISLATIVE RESEARCH COMMISSION**

Sec. 2.1. The Legislative Research Commission may study the topics listed below. Listed with each topic is the 1993 bill or resolution that originally proposed the issue or study and the name of the sponsor. The Commission may consider the original bill or resolution in determining the nature, scope, and aspects of the study. The topics are:

(82) Partnership for Quality Growth (S.B. 736 and S.B. 737 - Sherron),

Sec. 2.2. Committee Membership. For each Legislative Research Commission Committee created during the 1993-94 biennium, the cochairs of the Commission shall appoint the Committee membership.

Sec. 2.3. Reporting Dates. For each of the topics the Legislative Research Commission decides to study under this act or pursuant to G.S. 120-30.17(1), the Commission may report its findings, together with any recommended legislation, to the 1994 Regular Session of the 1993 General Assembly or the 1995 General Assembly, or both.

Sec. 2.4. Bills and Resolution References. The listing of the original bill or resolution in this Part is for reference purposes only and shall not be deemed to have incorporated by reference any of the substantive provisions contained in the original bill or resolution.

Sec. 2.5. Funding. From the funds available to the General Assembly, the Legislative Services Commission may allocate additional monies to fund the work of the Legislative Research Commission.

**PART XI.-----APPROPRIATION FOR STUDIES**

Sec. 11.1. From the appropriations to the General Assembly for studies, the Legislative Services Commission may allocate funds to conduct the studies authorized by this act.

**PART XII.-----EFFECTIVE DATE**

Sec. 12.1. This act is effective upon ratification. Part VI of this act is repealed on June 30, 1995.

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

S/H

D

SENATE BILL 736

Short Title: Partnership for Quality Growth.

(Public)

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Sponsors: Senators Sherron, Blackmon; and Carpenter.

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Referred to: Rules and Operation of the Senate.

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April 8, 1993

A BILL TO BE ENTITLED

1 AN ACT TO ESTABLISH THE NORTH CAROLINA PARTNERSHIP FOR  
2 QUALITY GROWTH.  
3

4 Whereas, the General Assembly recognizes that in order to facilitate quality  
5 growth and development of the State for the benefit of all of its citizens, the State of  
6 North Carolina must develop a viable strategy to foster quality growth across the State;  
7 and,

8 Whereas, the General Assembly recognizes that the development of viable  
9 growth initiatives will require comprehensive planning on the local, regional, and State  
10 levels, and that meaningful citizen participation and a partnership between the local,  
11 regional, and State governments and the citizens of North Carolina is necessary for  
12 statewide quality growth; and,

13 Whereas, the General Assembly also recognizes that the development of  
14 viable growth initiatives will require involvement and participation from the Governor  
15 of the State of North Carolina in shaping statewide quality growth in cooperation with  
16 the General Assembly; and,

17 Whereas, the General Assembly welcomes and encourages the Governor's  
18 involvement and participation in a partnership for quality growth; Now, therefore,  
19 The General Assembly of North Carolina enacts:

20 Section 1. The North Carolina Partnership for Quality Growth is  
21 established. For the purposes of this act, the term "Partnership" means the North  
22 Carolina Partnership for Quality Growth. The Partnership is deemed to be a  
23 Committee of the General Assembly pursuant to Article 5A of Chapter 120 of the

1 General Statutes; provided, however, that the provisions of this act shall supercede any  
2 section of Article 5A that is in conflict with the provisions of this act.

3       Sec. 2. (a) The Partnership shall study growth and development issues and  
4 develop appropriate initiatives to promote comprehensive and coordinated planning on  
5 the local, regional, and State levels which guides growth and land use, fosters economic  
6 development, protects and preserves natural and cultural resources, promotes efficient  
7 infrastructure development, transportation systems, affordable housing, and enhances  
8 the quality of life for the citizens of North Carolina. The Partnership may address all  
9 issues deemed necessary to the development and implementation of statewide quality  
10 growth, but shall study and evaluate:

11           (1) The present and anticipated consequences of population growth and  
12 patterns of development on the vitality of the State's economy,  
13 environment, land uses, natural and cultural resources, infrastructure,  
14 transportation systems, and housing needs;

15           (2) Comprehensive planning goals and methods that will accommodate the  
16 State's growth and development needs and best serve all of the diverse  
17 interests and geographic regions of the State, including consideration  
18 of the appropriate State, regional, and local responsibilities,  
19 coordination and enforcement of those responsibilities,  
20 implementation;

21           (3) Funding requirements of comprehensive planning and alternatives for  
22 meeting those requirements, including consideration of the appropriate  
23 State, regional, and local responsibilities therefor.

24       (b) The Partnership shall make an interim report of its findings and  
25 recommendations to the 1994 Regular Session of the 1993 General Assembly. The  
26 Partnership shall make its final report, including legislative proposals to enact and  
27 implement statewide comprehensive planning for quality growth, to the 1995 General  
28 Assembly and to the Governor of North Carolina, by the first day of the 1995 Session  
29 of the General Assembly.

30       Sec. 3. (a) The Partnership shall consist of 30 members who shall  
31 represent, insofar as practicable, the diverse interests and geographic regions of the  
32 State. The membership shall include at least one representative from each of the  
33 State's 12 congressional districts to be appointed as follows:

34           (1) The President Pro Tempore of the Senate shall appoint eight members  
35 of the Partnership: four members of the Senate, one member who is  
36 an advocate of agriculture, one member who is an advocate of rural  
37 economic development, one member who represents the utilities  
38 industry, and one member of the public at large. Of these eight  
39 members, four shall reside respectively in the first, fourth, seventh,  
40 and tenth congressional districts;

41           (2) The Speaker of the House of Representatives shall appoint eight  
42 members of the Partnership: four members of the House of  
43 Representatives, one member who is an advocate of environmental  
44 protection, one member who is an advocate of affordable housing, one

1 member who represents the North Carolina Chapter of the American  
2 Planning Association, and one member of the public at large. Of  
3 these eight members, four shall reside respectively in the second,  
4 fifth, eighth, and eleventh congressional districts; and

- 5 (3) The Governor shall appoint 14 members of the Partnership: one  
6 member who represents business and industry, one member who  
7 represents the North Carolina League of Municipalities, Inc., one  
8 member who represents the North Carolina Association of County  
9 Commissioners, Inc., one member who represents the North Carolina  
10 Association of Regional Council Directors, one member who  
11 represents the transportation industry, one member who represents  
12 financial institutions, one member who represents homebuilders or real  
13 estate developers and seven members of the public at large. Of these  
14 14 members, four shall reside respectively in the third, sixth, ninth,  
15 and twelfth congressional districts.

16 (b) Appointment of the members of the Partnership shall be completed by  
17 the appointing authorities not later than 30 days after the ratification of this act.  
18 Vacancies occurring on the Partnership shall be filled by the original appointing  
19 authority using the same criteria as provided in this section.

20 Sec. 4. The Partnership members shall receive no compensation for serving  
21 on the Partnership. All members shall receive necessary subsistence and travel  
22 expenses in accordance with the provisions of G.S. 120-3.1.

23 Sec. 5. The President Pro Tempore of the Senate shall designate one  
24 Senator as cochair of the Partnership and the Speaker of the House of Representatives  
25 shall designate one Representative as cochair of the Partnership. The cochairs shall call  
26 the initial meeting of the Partnership not more than 30 days after the appointment of  
27 the last member of the Partnership. The Partnership shall subsequently meet upon such  
28 notice and in such manner as may be determined by the Partnership. A majority of the  
29 members of the Partnership shall constitute a quorum.

30 Sec. 6. (a) The Partnership shall establish subcommittees to study,  
31 evaluate, and address the following issues:

- 32 (1) Changing Population;  
33 (2) Economic Development;  
34 (3) Environmental Protection and Preservation;  
35 (4) Infrastructure and Transportation;  
36 (5) Housing and Quality of Life;  
37 (6) Growth Partnerships Among State, County, Municipal, and Regional  
38 Governments and the Private Sector; and,  
39 (7) Governance and Economies of Scale in Planning Across Political  
40 Boundaries.

41 (b) The cochairs shall appoint members of the Partnership and other  
42 knowledgeable persons or experts to serve on the subcommittees. The subcommittees  
43 shall meet and conduct themselves in such manner as shall be determined by the

1 Partnership. The Partnership may establish such other subcommittees deemed  
2 necessary to assist in the performance of its duties.

3           Sec. 7. The Partnership shall have the authority to appoint Technical  
4 Advisory Boards as appropriate to assist the Partnership in the performance of its  
5 duties. The Technical Advisory Boards shall advise on matters within their technical  
6 expertise.

7           Sec. 8. The Partnership shall establish a process of citizen participation that  
8 assures the citizens of North Carolina of the opportunity to be informed of and  
9 contribute to the work of the Partnership.

10           Sec. 9. (a) The Partnership shall employ an Executive Director who shall  
11 report to the Partnership and serve at its pleasure. The Executive Director shall be  
12 nominated by the cochairs and appointed upon majority vote of the Partnership;  
13 provided that, if an Executive Director is not appointed upon the nomination of the  
14 cochairs within 30 days of the first meeting of the Partnership, then the Governor shall  
15 appoint the Executive Director. The Executive Director shall be the chief  
16 administrative officer of the Partnership and shall be supervised by the cochairs.

17           (b) The Executive Director shall employ additional employees and contract  
18 for services, subject to the approval of the Partnership, as appropriate to assist the  
19 Partnership in the performance of its duties.

20           Sec. 10. Subject to the approval of the Legislative Services Commission,  
21 the professional and clerical staff of the Legislative Services Office shall be available to  
22 the Partnership, and the Partnership may meet in the State Legislative Building or  
23 Legislative Office Building.

24           Sec. 11. The Partnership may call upon any department, agency,  
25 institution, or officer of the State or of any political subdivision thereof for such  
26 facilities, data, and other assistance as may be available. Upon request of the  
27 Partnership, all such departments, agencies, institutions, and officers shall cooperate  
28 with the Partnership to the fullest extent possible.

29           Sec. 12. The Partnership may apply for, receive, and accept grants of non-  
30 State funds, or receive and accept contributions from any source of money, property,  
31 labor, or any other thing of value as appropriate to assist the Partnership in the  
32 performance of its duties. Any funds received shall be held in a separate account and  
33 used solely in furtherance of the Partnership's work.

34           Sec. 13. The Partnership shall terminate upon filing its final report to the  
35 General Assembly, unless extended by an act of the General Assembly.

36           Sec. 14. This act is effective upon ratification.

37



## APPENDIX B

### MEMBERSHIP OF LRC COMMITTEE ON PARTNERSHIP FOR QUALITY GROWTH

**LRC MEMBER:** Sen. J.K. Sherron, Jr.  
4208 Six Forks Road, Suite 302  
Raleigh, NC 27609  
(919)781-8721

#### President Pro Tempore's Appointments

Sen. Aaron Plyler, Cochair  
2170 Concord Avenue  
Monroe, NC 28110  
(704)289-3541

Sen. C. R. Edwards  
1502 Boros Drive  
Fayetteville, NC 28303  
(910)488-9358

Mr. Keith Fearing  
P.O. Box 1048  
Manteo, NC 27954

Sen. Wilbur P. Gulley  
4803 Montvale Drive  
Durham, NC 27705  
(919)683-1584

Mr. Jimmy Jones  
RFD Box 204  
Coinjock, NC 27923

Mr. Bill McCoy  
Director, Urban Institute  
UNC-Charlotte  
Charlotte, NC 28223

Sen. J. K. Sherron, Jr.  
4208 Six Forks Road, Suite 302  
Raleigh, NC 27609  
(919)781-8721

#### Speaker's Appointments

Rep. George S. Robinson, Cochair  
P.O. Box 1558  
Lenoir, NC 28645  
(704)728-2902

Rep. C. Robert Brawley  
Route 10, Box 256  
 Mooresville, NC 28115  
(704)663-2635

Rep. Narvel J. Crawford  
15 Edgemont Road  
Asheville, NC 28801  
(704)252-6972

Rep. William T. Culpepper, III  
P.O. Box 344  
Edenton, NC 27932  
(919)482-2175

Rep. Billy W. Joye, Jr.  
215 Dogwood Lane  
Belmont, NC 28012  
(704)825-8935

Rep. William L. Wainwright  
1430 Temples Pt. Road  
Havelock, NC 28532  
(919)447-7379

Rep. Michael S. Wilkins  
P.O. Box 843  
Roxboro, NC 27573  
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Ms. Phyllis Pickett  
Bill Drafting  
(919)733-6660

**Clerk:**

Ms. Pat Misner  
629 Legislative Office Bldg  
O: (919)733-5739

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

H

D

95-LRZ-009

(THIS IS A DRAFT AND NOT READY FOR INTRODUCTION)

Short Title: LRC/Partnership for Quality Growth.

(Public)

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Sponsors:

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Referred to:

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1                                   A BILL TO BE ENTITLED  
2 AN ACT TO AUTHORIZE THE LEGISLATIVE RESEARCH COMMISSION  
3 TO STUDY THE DEVELOPMENT OF INITIATIVES TO PROMOTE  
4 COMPREHENSIVE STATEWIDE PLANNING THROUGH A  
5 PARTNERSHIP FOR QUALITY GROWTH.

6 The General Assembly of North Carolina enacts:

7           Section 1. (a) The Legislative Research Commission is authorized  
8 to study statewide growth and development issues and the development of  
9 appropriate initiatives to promote comprehensive and coordinated planning on  
10 the local, regional, and State levels to guide growth and land use, foster  
11 economic development, preserve natural and cultural resources, promote  
12 efficient infrastructure development, transportation systems, and affordable  
13 housing, and to enhance the quality of life for the citizens of North Carolina.

14 (b) The study may address all issues related to the development and  
15 implementation of statewide quality growth, but shall study and evaluate:

16           (1) The present and anticipated consequences of population  
17 growth and patterns of development on the vitality of the  
18 State's economy, environment, land uses, natural and cultural  
19 resources, infrastructure, transportation systems, and housing  
20 needs;

21           (2) Comprehensive planning goals and methods that will  
22 accommodate the State's growth and development needs and  
23 best serve all of the diverse interests and geographic regions  
24 of the State, including consideration of the appropriate State,

1 regional, and local responsibilities, coordination and  
2 enforcement of those responsibilities, and implementation;

3 (3) Funding requirements of comprehensive planning and  
4 alternatives for meeting those requirements, including  
5 consideration of the appropriate State, regional, and local  
6 responsibilities therefor.

7 (c) The study shall include consideration of the feasibility of establishing  
8 growth partnerships among State, county, municipal, and regional governments  
9 and the private sector. The study shall examine governance and economies of  
10 scale in planning across political boundaries.

11 Sec. 2. The Legislative Research Commission shall report its  
12 findings and recommendations to the 1997 General Assembly, and may make  
13 an interim report to the 1995 General Assembly, 1996 Regular Session.

14 Sec. 3. This act is effective upon ratification.

15

## **EXPLANATION OF LEGISLATIVE PROPOSAL I**

The proposed legislation would authorize the Legislative Research Commission to study statewide growth and development issues through a Partnership For Quality Growth.

The Legislative Research Commission would be required to report its final findings and recommendations to the 1997 General Assembly.

The act would become effective upon ratification.



GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

H/S

D

95-LRZ-010B  
(THIS IS A DRAFT AND NOT READY FOR INTRODUCTION)

Short Title: Partnership for Quality Growth.

(Public)

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Sponsors:

---

Referred to:

---

1                                   A BILL TO BE ENTITLED  
2 AN ACT TO ESTABLISH THE NORTH CAROLINA PARTNERSHIP FOR  
3 QUALITY GROWTH.

4 The General Assembly of North Carolina enacts:

5           Section 1. The North Carolina Partnership for Quality Growth is  
6 established. For the purposes of this act, the term "Partnership" means the North  
7 Carolina Partnership for Quality Growth. The Partnership is deemed to be a  
8 Committee of the General Assembly pursuant to Article 5A of Chapter 120 of the  
9 General Statutes; provided, however, that the provisions of this act shall supercede any  
10 section of Article 5A that is in conflict with the provisions of this act.

11           Sec. 2. (a) The Partnership shall study growth and development issues and  
12 develop appropriate initiatives to promote comprehensive and coordinated planning on  
13 the local, regional, and State levels which guides growth and land use, fosters economic  
14 development, protects and preserves natural and cultural resources, promotes efficient  
15 infrastructure development, transportation systems, affordable housing, and enhances  
16 the quality of life for the citizens of North Carolina. The Partnership may address all  
17 issues deemed necessary to the development and implementation of statewide quality  
18 growth, but shall study and evaluate:

19                   (1) The present and anticipated consequences of population growth and  
20                   patterns of development on the vitality of the State's economy,  
21                   environment, land uses, natural and cultural resources, infrastructure,  
22                   transportation systems, and housing needs;

1           (2) Comprehensive planning goals and methods that will accommodate the  
2 State's growth and development needs and best serve all of the diverse  
3 interests and geographic regions of the State, including consideration  
4 of the appropriate State, regional, and local responsibilities,  
5 coordination and enforcement of those responsibilities,  
6 implementation;

7           (3) Funding requirements of comprehensive planning and alternatives for  
8 meeting those requirements, including consideration of the appropriate  
9 State, regional, and local responsibilities therefor.

10           (b) The Partnership shall make an interim report of its findings and  
11 recommendations to the 1996 Regular Session of the 1995 General Assembly. The  
12 Partnership shall make its final report, including legislative proposals to enact and  
13 implement statewide comprehensive planning for quality growth, to the 1997 General  
14 Assembly and to the Governor of North Carolina, by the first day of the 1997 Session  
15 of the General Assembly.

16           Sec. 3. (a) The Partnership shall consist of 30 members who shall  
17 represent, insofar as practicable, the diverse interests and geographic regions of the  
18 State. The membership shall include at least one representative from each of the  
19 State's 12 congressional districts to be appointed as follows:

20           (1) The President Pro Tempore of the Senate shall appoint eight members  
21 of the Partnership: four members of the Senate, one member who is  
22 an advocate of agriculture, one member who is an advocate of rural  
23 economic development, one member who represents the utilities  
24 industry, and one member of the public at large. Of these eight  
25 members, four shall reside respectively in the first, fourth, seventh,  
26 and tenth congressional districts;

27           (2) The Speaker of the House of Representatives shall appoint eight  
28 members of the Partnership: four members of the House of  
29 Representatives, one member who is an advocate of environmental  
30 protection, one member who is an advocate of affordable housing, one  
31 member who represents the North Carolina Chapter of the American  
32 Planning Association, and one member of the public at large. Of  
33 these eight members, four shall reside respectively in the second,  
34 fifth, eighth, and eleventh congressional districts; and

35           (3) The Governor shall appoint 14 members of the Partnership: one  
36 member who represents business and industry, one member who  
37 represents the North Carolina League of Municipalities, Inc., one  
38 member who represents the North Carolina Association of County  
39 Commissioners, Inc., one member who represents the North Carolina  
40 Association of Regional Council Directors, one member who  
41 represents the transportation industry, one member who represents  
42 financial institutions, one member who represents homebuilders or real  
43 estate developers and seven members of the public at large. Of these

1           14 members, four shall reside respectively in the third, sixth, ninth,  
2           and twelfth congressional districts.

3           (b) Appointment of the members of the Partnership shall be completed by  
4 the appointing authorities not later than 30 days after the ratification of this act.  
5 Vacancies occurring on the Partnership shall be filled by the original appointing  
6 authority using the same criteria as provided in this section.

7           Sec. 4. The Partnership members shall receive no compensation for serving  
8 on the Partnership. All members shall receive necessary subsistence and travel  
9 expenses in accordance with the provisions of G.S. 120-3.1.

10          Sec. 5. The President Pro Tempore of the Senate shall designate one  
11 Senator as cochair of the Partnership and the Speaker of the House of Representatives  
12 shall designate one Representative as cochair of the Partnership. The cochairs shall call  
13 the initial meeting of the Partnership not more than 30 days after the appointment of  
14 the last member of the Partnership. The Partnership shall subsequently meet upon such  
15 notice and in such manner as may be determined by the Partnership. A majority of the  
16 members of the Partnership shall constitute a quorum.

17          Sec. 6. (a) The Partnership shall establish subcommittees to study,  
18 evaluate, and address the following issues:

- 19           (1) Changing Population;
- 20           (2) Economic Development;
- 21           (3) Environmental Protection and Preservation;
- 22           (4) Infrastructure and Transportation;
- 23           (5) Housing and Quality of Life;
- 24           (6) Growth Partnerships Among State, County, Municipal, and Regional  
25 Governments and the Private Sector; and,
- 26           (7) Governance and Economies of Scale in Planning Across Political  
27 Boundaries.

28          (b) The cochairs shall appoint members of the Partnership and other  
29 knowledgeable persons or experts to serve on the subcommittees. The subcommittees  
30 shall meet and conduct themselves in such manner as shall be determined by the  
31 Partnership. The Partnership may establish such other subcommittees deemed  
32 necessary to assist in the performance of its duties.

33          Sec. 7. The Partnership shall have the authority to appoint Technical  
34 Advisory Boards as appropriate to assist the Partnership in the performance of its  
35 duties. The Technical Advisory Boards shall advise on matters within their technical  
36 expertise.

1           Sec. 8. The Partnership shall establish a process of citizen participation that  
2 assures the citizens of North Carolina of the opportunity to be informed of and  
3 contribute to the work of the Partnership.

4           Sec. 9. The Partnership may enter into contracts for professional and  
5 consultant services, subject to the approval of the Legislative Services Commission, as  
6 appropriate to assist the Partnership in the performance of its duties.

7           Sec. 10. Subject to the approval of the Legislative Services Commission,  
8 the professional and clerical staff of the Legislative Services Office shall be available to  
9 the Partnership, and the Partnership may meet in the State Legislative Building or  
10 Legislative Office Building.

11          Sec. 11. The Department of Commerce shall provide primary staff and  
12 technical assistance to the Partnership. The University of North Carolina shall provide  
13 such research and other assistance as may be requested by the Partnership. The  
14 Partnership may call upon any department, agency, institution, or officer of the State  
15 or of any political subdivision thereof for such facilities, data, and other assistance as  
16 may be available. Upon request of the Partnership, all such departments, agencies,  
17 institutions, and officers shall cooperate with the Partnership to the fullest extent  
18 possible.

19          Sec. 12. The Partnership may apply for, receive, and accept grants of non-  
20 State funds, or receive and accept contributions from any source of money, property,  
21 labor, or any other thing of value as appropriate to assist the Partnership in the  
22 performance of its duties. Any funds received shall be held in a separate account and  
23 used solely in furtherance of the Partnership's work.

24          Sec. 13. The Partnership shall terminate upon filing its final report to the  
25 General Assembly, unless extended by an act of the General Assembly.

26          Sec. 14. This act is effective upon ratification.

## **EXPLANATION OF LEGISLATIVE PROPOSAL II**

The proposed legislation would establish the North Carolina Partnership For Quality Growth. The Partnership, operating as a blue ribbon panel, would study growth and development issues and develop appropriate initiatives to promote comprehensive and coordinated planning on the local, regional and State levels.

The Partnership's thirty members would be appointed by the Governor, the Speaker of the House, and the President Pro Tempore of the Senate. The membership would reflect diverse and regional interests.

The Department of Commerce would provide primary staffing and technical assistance to the Partnership. The University of North Carolina system schools may provide research and other assistance as requested.

The Partnership would be required to report its final findings and recommendations to the 1997 General Assembly and the Governor. The Partnership would terminate upon the filing of the final report.

The act would become effective upon ratification.